



Section 5.15:

Parks and Recreation



SECTION 5.15 PARKS AND RECREATION

5.15.1 PURPOSE

This section identifies existing parks and recreational facilities within the City of Fullerton and provides an analysis of potential impacts to parks and recreation facilities that could result from the implementation of The Fullerton Plan.

5.15.2 EXISTING REGULATORY SETTING

MITIGATION FEE ACT

The California Mitigation Fee Act, Government Code sections 66000, et seq., allows cities to establish fees which will be imposed upon development projects for the purpose of mitigating the impact that the development projects have upon the city's ability to provide specified public facilities. In order to comply with the Mitigation Fee Act the City must follow four primary requirements: 1) Make certain determinations regarding the purpose and use of a fee and establish a nexus or connection between a development project or class of project and the public improvement being financed with the fee; 2) Segregate fee revenue from the General Fund in order to avoid commingling of capital facilities fees and general funds; 3) For fees that have been in the possession of the City for five years or more and for which the dollars have not been spent or committed to a project the City must make findings each fiscal year describing the continuing need for the money; and 4) Refund any fees with interest for developer deposits for which the findings noted above cannot be made.

FULLERTON MUNICIPAL CODE

Fullerton Municipal Code (FMC) Chapter 21.12 (Fee for Parks on the Construction of Dwelling Units) establishes a fee on any dwelling unit in the City (with exceptions), in order to provide for the acquisition, development, and improvement of public parks and recreational facilities in the City, as proposed by the City's Five-Year Capital Improvement Program. The purpose of the park fee is to implement the goals and policies of the existing Resource Management Element of the City of Fullerton's General Plan, which calls for the creation of open space throughout the community and the provision of a comprehensive and unified system of parks and recreational facilities accessible to all residents.

5.15.3 EXISTING ENVIRONMENTAL SETTING

The City of Fullerton Parks and Recreation Department offers a wide variety of recreation, sports, cultural activities, senior programs, services, and events for all age groups. The Department is responsible for maintaining the parks and recreations facilities within Fullerton.



Parks and open space areas provide a multitude of functions that are beneficial to the community, including park and recreational areas, recreational trails, conservation of natural and significant resources, the preservation of scenic views, and buffers between land uses. The major remaining open space areas in Fullerton are in the West and East Coyote Hills areas.

The City's parks and open space lands generally include publicly-owned properties, which include regional, specialized, or local park facilities; areas under private ownership, which are designed for outdoor recreational activities; and those sites left intentionally in a natural or unimproved state. The Parks and Recreation land use designation is applied to public parks and recreational facilities, privately owned recreational facilities, landscaped and greenbelt areas, open space conservation areas, public golf course facilities, as well as areas which are subject to flood and/or seismic hazards.

A considerable amount of open space areas are privately owned. This includes privately owned areas such as recreational facilities, greenbelts, landscaped parkways, slopes, as well as commercial recreational areas such as golf courses. Private open space areas are typically not accessible to the general public and are maintained by private homeowners, community associations, or individual property owners.

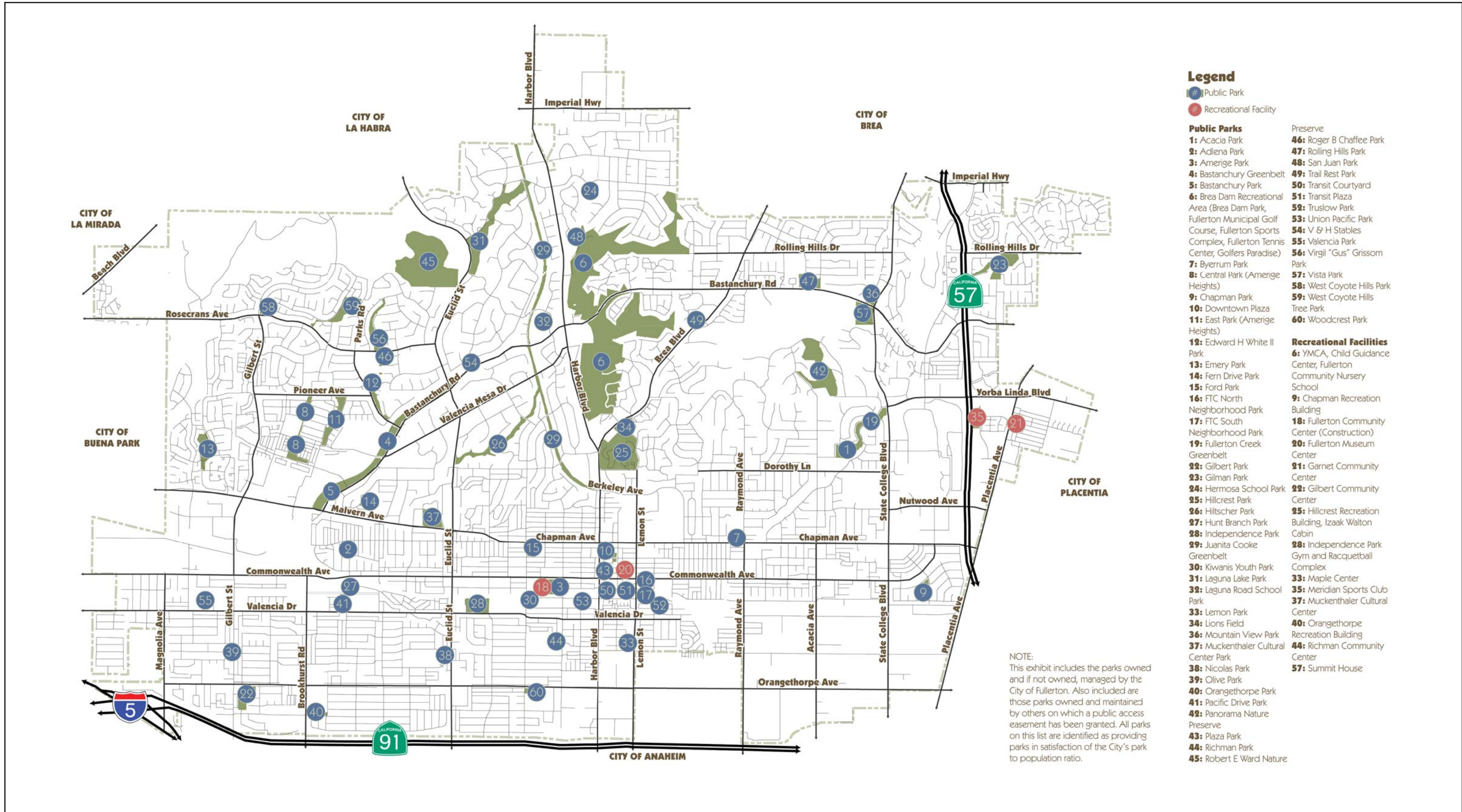
School facilities, although not formally included in the improved public open space category, offer a wealth of recreational resources ranging from open playfields and meeting rooms to specialized facilities such as gymnasiums, auditoriums, sports fields, and swimming pools. Although these facilities primarily support and augment the educational process, a secondary and significant purpose is their use by the general public.

Over the years, the City has entered into a number of agreements with both the Fullerton Elementary School District and the Fullerton Joint Union High School District for use of various school facilities for public recreation. The majority of school open space and recreational facilities are typically limited in use to after school hours, weekends, and summer programs.

PUBLIC PARKS

Public parks comprise approximately 640.41 acres of land located throughout the City; refer to Exhibit 5.15-1, *Public Parks and Recreational Facilities*. Fullerton public parks range in size from less than one acre to over 240 acres and provide a variety of amenities; refer to Table 5.15-1, *Public Parks*. Many of the parks are neighborhood parks, intended to serve the needs of adjacent neighborhoods within a walking or bicycling radius of approximately one-half mile. Typical neighborhood park facilities include open space for informal field sports, court games, playground areas, and family picnic and barbeque areas. Other public parks are considered specialized parks because they offer unique active and passive activities or possess historical significance to the City. Public parks also consist of greenbelts/preserves and vistas, which offer scenic views, including unobstructed views to large expanses of the Los Angeles/Orange County metropolitan area.

Several public parks are located adjacent to schools, providing opportunities for joint-use and maintenance of outdoor recreational facilities between the City and the Fullerton Elementary School District and/or the Fullerton Joint Union High School District; refer to the "Joint-Use School Parks" discussion below. Only the park acreage owned by the City is included in meeting the City's park to population ratio.



Legend

- # Public Park
- # Recreational Facility

- | | |
|---|--|
| Public Parks | Preserve |
| 1: Acacia Park | 46: Roger B Chaffee Park |
| 2: Adlena Park | 47: Rolling Hills Park |
| 3: Amerige Park | 48: San Juan Park |
| 4: Bastanchury Greenbelt | 49: Trail Rest Park |
| 5: Bastanchury Park | 50: Transit Courtyard |
| 6: Brea Dam Recreational Area (Brea Dam Park, Fullerton Municipal Golf Course, Fullerton Sports Complex, Fullerton Tennis Center, Golfers Paradise) | 51: Transit Plaza |
| 7: Byerrum Park | 52: Truslow Park |
| 8: Central Park (Amerige Heights) | 53: Union Pacific Park |
| 9: Chapman Park | 54: V & H Stables |
| 10: Downtown Plaza | 55: Valencia Park |
| 11: East Park (Amerige Heights) | 56: Virgil "Gus" Grissom Park |
| 12: Edward H White II Park | 57: Vista Park |
| 13: Emery Park | 58: West Coyote Hills Park |
| 14: Fern Drive Park | 59: West Coyote Hills Tree Park |
| 15: Ford Park | 60: Woodcrest Park |
| 16: FTC North Neighborhood Park | |
| 17: FTC South Neighborhood Park | Recreational Facilities |
| 19: Fullerton Creek Greenbelt | 6: YMCA, Child Guidance Center, Fullerton Community Nursery School |
| 22: Gilbert Park | 9: Chapman Recreation Building |
| 23: Gilman Park | 18: Fullerton Community Center (Construction) |
| 24: Hermosa School Park | 20: Fullerton Museum Center |
| 25: Hillcrest Park | 21: Garnet Community Center |
| 26: Hiltcher Park | 22: Gilbert Community Center |
| 27: Hunt Branch Park | 25: Hillcrest Recreation Building, Izaak Walton Cabin |
| 28: Independence Park | 28: Independence Park Gym and Racquetball Complex |
| 29: Juanita Cooke Greenbelt | 33: Maple Center |
| 30: Kiwanis Youth Park | 35: Meridian Sports Club |
| 31: Laguna Lake Park | 37: Muckenthaler Cultural Center |
| 32: Laguna Road School Park | 40: Orangethorpe Recreation Building |
| 33: Lemon Park | 44: Richman Community Center |
| 34: Lions Field | 57: Summit House |
| 36: Mountain View Park | |
| 37: Muckenthaler Cultural Center Park | |
| 38: Nicolas Park | |
| 39: Olive Park | |
| 40: Orangethorpe Park | |
| 41: Pacific Drive Park | |
| 42: Panorama Nature Preserve | |
| 43: Plaza Park | |
| 44: Richman Park | |
| 45: Robert E Ward Nature | |

NOTE:
This exhibit includes the parks owned and if not owned, managed by the City of Fullerton. Also included are those parks owned and maintained by others on which a public access easement has been granted. All parks on this list are identified as providing parks in satisfaction of the City's park to population ratio.

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**Table 5.15-1
Public Parks**

Park Name/Location	Acreage	Parking	Restrooms	Trail Access	Picnic Tables	Barbeques	Snack Bar	Bleacher Seating	Baseball/Softball	Soccer	Basketball	Tennis Courts	Playgrounds	Activity Slab	Activity Building
Acacia Park 1910 Fullerton Creek Road	8.67	X	P		9	X			X	X			X		
Adlena Park 300 N. Adlena Drive	2.86	X	X		2	X		X	X		X		X	X	
Amerige Park 304 W. Commonwealth	10.00	X	X		6	X	X	X	X	X	X	X			
Bastanchury Greenbelt Bastanchury & Malvern	15.45			X											
Bastanchury Park 1717 W. Bastanchury Road	10.80	X	X		5		X	X	X	X	X		X		
Brea Dam Recreational Area 1700 N. Harbor Boulevard ¹	241.70	X	X	X	12	X	X	X	X	X	X	X	X		X
Byerrum Park 1135 E. Chapman Avenue	2.50	X			4				X	X	X		X	X	
Chapman Park 2515 San Carlos Drive	5.39	X	X		2		X	X	X	X	X		X	X	X
Downtown Plaza 125 E. Wilshire	0.72	X	X												X
East Park (Amerige Heights)	8.39														
Edward H. White II Park 1550 Parks Road	4.24			X											
Emery Park 1251 Sunnyridge Drive	8.23			X	2					X			X		
Fern Drive Park 1400 W. Fern Drive	2.94	X			2			X	X	X	X		X	X	
Ford Park 435 W. Wilshire Avenue	3.16	X	P		1				X	X			X		
Fullerton Creek Greenbelt Fullerton Creek Drive	7.86			X											
Gilbert Park 2120 W. Orangethorpe Avenue	6.19	X	P		3	X			X	X	X		X	X	
Gilman Park 2590 Hartford Avenue	13.70	X	X		X	X							X		
Hermosa School Park 400 E. Hermosa Drive	0.80	X			4				X	X	X		X		
Hillcrest Park 1200 N. Harbor Boulevard	34.03	X	X	X	30	X	X		X				X		X
Hiltcher Park 1002 N. Euclid Street	15.96	X		X											



**Table 5.15-1 [continued]
Public Parks**

Park Name/Location	Acres	Parking	Restrooms	Trail Access	Picnic Tables	Barbeques	Snack Bar	Bleacher Seating	Baseball/Softball	Soccer	Basketball	Tennis Courts	Playgrounds	Activity Slab	Activity Building
Hunt Branch Park 353 W. Commonwealth Avenue	3.0	X			X										
Independence Park 801 W. Valencia	10.00	X	X		5	X	X						X		X
Juanita Cooke Greenbelt Valley View-Hermosa	22.20			X											
Kiwanis Youth Park 410 S. Richman Avenue	1.50	X	X		X	X							X		X
Laguna Lake Park 3120 Lakeview Drive	28.50	X	X	X	17	X									
Laguna Road School Park 300 Laguna Road	1.00	X							X	X	X		X		
Lemon Park 701 S. Lemon	5.09	X	X		16	X			X	X	X		X	X	X
Lions Field 1440 N. Brea Boulevard	6.20	X	X				X	X	X						
Mountain View Park 2601 N. State College Boulevard	2.00	X			8										
Muckenthaler Cultural Center Park 1201 W. Malvern Avenue	0.16	X	X		X		X								X
Nicolas Park 1015 W. Hill Avenue	9.00	X	X				X	X	X		X		X		
Olive Park 901 Gilbert Street	0.54														
Orangethorpe Park 1737 W. Roberta Avenue	3.45	X			11	X		X	X	X	X		X	X	X
Pacific Drive Park 222 Pacific Drive	0.32	X	X		8			X	X	X	X		X		
Panorama Nature Preserve Acacia & Ladera Vista	8.00														
Plaza Park 144 E. Wilshire Avenue	0.60	X		X											
Richman Park 711 S. Highland	2.21	X	X		13	X			X	X	X		X		
Robert E. Ward Nature Preserve Euclid Street, North of Rosecrans	72.70												X		



**Table 5.15-1 [continued]
Public Parks**

Park Name/Location	Acreage	Parking	Restrooms	Trail Access	Picnic Tables	Barbeques	Snack Bar	Bleacher Seating	Baseball/Softball	Soccer	Basketball	Tennis Courts	Playgrounds	Activity Slab	Activity Building
Roger B. Chaffee Park 1550 W. Rosecrans Avenue	2.63			X											
Rolling Hills Park 1515 E. Bastanchury Road	9.46	X	P		4	X							X		
San Juan Park 2920 San Juan Drive	1.70		X		1	X									
Trail Rest Park 2345 N. Brea Boulevard	1.00			X											
Truslow Park 401 E. Truslow Avenue	0.13				1	X							X		
Union Pacific Park 121 W. Truslow Avenue	1.40	X	X	X	2	X							X		
V&H Stables W. Bastanchury & Euclid	1.41												X		
Valencia Park 2425 W. Valencia Drive	3.93	X	X		4	X		X	X		X		X	X	
Virgil 'Gus' Grissom Park 1601 W. Rosecrans	10.78	X		X						X					
Vista Park 2002 E. Bastanchury Road	8.00	X		X											
West Coyote Hills Park 2100 N. Gilbert Street	3.64	X		X	3	X									
West Coyote Hills Tree Park 2349 Parks Road	10.99			X											
Woodcrest Park 440 W. Orangethorpe Avenue	5.28	X	X		5	X		X	X	X	X		X	X	
Total	640.41														
P = portable restrooms Includes Brea Dam Park, Fullerton Municipal Golf Course, Fullerton Sports Complex, Fullerton Tennis Center, and Golfers Paradise.															
Source: City of Fullerton, Fullerton Parkland Inventory, May 23, 2011.															



As part of the approved Fullerton Transportation Center Specific Plan (November 2010), the following parks/spaces are proposed, but not yet constructed:

- Transit Plaza
- Transit Courtyard
- Fullerton Transportation Center North Neighborhood Park
- Fullerton Transportation Center South Neighborhood Park

With the exception of the Transit Plaza, the locations of the parks/courtyard have not been confirmed. The Transit Plaza will be located south of Santa Fe Avenue, adjacent to the existing Fullerton Transportation Center. The Transit Plaza will have a minimum size of 0.45 acres with the potential for up to 1.12 acres with temporary closure of the one-way road around the Plaza. The Transit Plaza will be a publicly owned and maintained public space that serves as a gathering space for informal gathering, programmed events and activities, and public demonstrations. The Plaza will provide a direct bicycle connection from the bike routes on Pomona Avenue and Santa Fe Avenue to the Train Station. The final design of the Transit Plaza will be determined by a public process led by the Parks and Recreation Department.

The Transit Courtyard is anticipated to be at least 0.41-acre, located east of the Union Pacific Depot, at the terminus of the alley extension, and between Santa Fe Avenue, the Transit Plaza, the railroad corridor, and Harbor Boulevard. The Transit Courtyard will serve as a public gathering space for informal gathering and allow residents, transit riders, and shoppers to interact.

The North Neighborhood Park is anticipated to be at least 0.29-acre. The park will serve as a public gathering space for informal gathering, neighborhood events and activities, and informal play. The space will serve as a “yard” for residents without private outdoor space and provide a space for after-school activities for children. The final location and design will be determined by the developer that constructs the park with review and approval by the Director of Parks and Recreation.

The South Neighborhood Park is anticipated to be at least 0.63-acre. The park will serve as a public gathering space for informal gathering, neighborhood events and activities, and sports play. The space will serve as a “yard” for residents without private outdoor space and provide space for after-school activities for children. The final location and design will be determined by the developer that constructs the park with review and approval by the Director of Parks and Recreation.

RECREATIONAL FACILITIES

Recreational facilities are located at several of the public parks throughout the City; refer to [Exhibit 5.15-1](#). These facilities provide a variety of recreational opportunities and programs, including meeting and rental space; refer to [Table 5.15-2, *Recreational Facilities*](#).



**Table 5.15-2
Recreational Facilities**

Facility Name/Location	Square Footage	Amenities
YMCA, Child Guidance Center, Fullerton Community Nursery School 2000 Youth Way		Restrooms, activity building, picnic areas, athletic files, basketball courts and water feature
Chapman Recreation Building 2515 San Carlos	2,025	Restrooms, parking, classrooms
Fullerton Community Center 340 W. Commonwealth Avenue	47,614	
Fullerton Museum Center 301 N. Pomona Avenue	19,745	Restrooms, parking, auditorium, meeting rooms, classrooms, snack bar, kitchen and gift shop
Garnet Community Center 3012 Garnet Lane	1,800	Restrooms, parking and classrooms
Gilbert Community Center 2120 W. Orangethorpe Avenue	2,160	Restrooms and classrooms
Hillcrest Recreation Building, Izaak Walton Cabin 1155 N. Lemon	4,327	Restrooms, parking, meeting rooms, classrooms, kitchen, and shaded terraces
Independence Park Gym and Raquetball Complex 801 W. Valencia Avenue	20,461	Restrooms, parking, meeting rooms, classrooms, snack bar, kitchen, pool and showers, handball/racquetball courts, and gym
Maple Center 701 S. Lemon	4,224	Restrooms, parking, meeting rooms, and kitchen
Meridian Sports Club 1535 Deerpark Drive	100,000	Health club with 24 racquetball courts, banquet facilities, indoor pool, café, and parking structure
Muckenthaier Cultural Center 1201 W. Malvern Avenue	7,000	Restrooms, parking, auditorium, meeting rooms, classrooms, kitchen, and gift shop
Orangethorpe Recreation Building 1414 S. Brookhurst	2,707	Restrooms, parking, classrooms, and kitchen
Richman Community Center 320 W. Elm	3,660	Restrooms and classrooms
Summit House 2000 E. Bastanchury Road		Restaurant, banquet facilities, gazebo and vista park

Source: City of Fullerton, Fullerton Parkland Inventory, May 23, 2011.

JOINT-USE SCHOOL PARKS

As stated, several parks are located adjacent to schools, which provide additional opportunities for recreation; refer to Exhibit 5.15-2, *Joint-Use and Other Facilities*. Park land and schools are located adjacent to one another for the economical joint-use and maintenance of outdoor recreational facilities. Table 5.15-3, *Joint-Use School Parks*, identifies those school facilities in which the City has joint-use agreements.



**Table 5.15-3
Joint-Use School Parks**

Joint-Use School Parks	Acreage	
	Total	City-Owned
Acacia Elementary	8.67	8.67
Commonwealth Elementary	4.78	0.00
Fern Drive Elementary	3.98	2.01
Golden Hill Elementary	3.70	0.00
Hermosa Drive Elementary	4.48	0.00
Ladera Vista Junior High	8.25	0.00
Laguna Road School Park	3.40	0.00
Maple Elementary (Lemon Park)	2.76	0.92
Nicolas Jr. High (Nicolas Park)	6.07	3.48
Orangethorpe Elementary	6.90	3.45
Pacific Drive Elementary	7.13	0.32
Raymond Elementary (Byerrum Park)	6.28	2.50
Richman Elementary	6.50	2.21
Rolling Hills Elementary	9.46	9.46
Valencia Park Elementary	6.16	3.93
Woodcrest Elementary	3.47	1.50
Total	91.99	38.45

Source: City of Fullerton, Fullerton Parkland Inventory, May 23, 2011 and August 2011.

OTHER FACILITIES

The City’s parks and open space resources are augmented by additional facilities, including regional parks that are located within or adjacent to its boundaries. Regional parks and facilities offer opportunities and amenities that attract visitors beyond the local vicinity; refer to [Table 5.15-4, *Other Facilities*](#), for the amenities available at each location.

OPEN SPACE/HABITAT CONSERVATION

Open space/habitat conservation areas provide for the protection and preservation of natural and significant resources within the City. [Exhibit 5.15-3, *Open Space*](#), identifies areas within the City that have been preserved for habitat conservation. These areas are currently designated Greenbelt Concept and/or Low Density Residential on the existing General Plan Land Use Map. The intent of the Greenbelt Concept designation is to preserve, to the greatest extent feasible, the natural topography while creating a living environment which best serves the needs of its residents.



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THE FULLERTON PLAN 2030
PROGRAM ENVIRONMENTAL IMPACT REPORT

Joint-Use and Other Facilities



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**Table 5.15-4
Other Facilities**

Other Facilities	Acreage	Facilities
Coyote Hills Golf Course	250.00	18-hole golf course, clubhouse, golf shop, driving range, locker room, banquet facilities, restaurant, bar, and wedding ceremony site.
Craig Regional Park 3300 State College Boulevard ¹	124.00	Ted Craig's Nature Center, interpretive center and programs, 3-acre lake (Craig Park's Pond) with licensed fishing and launching of model radio/controlled sailboats, amphitheater, wildlife sanctuary, botanical preserve, equestrian trail, bicycling, jogging and hiking trails, walkways, scenic overlooks, softball, baseball, sports complex with basketball, sand volleyball, and racquetball/handball courts, restrooms, horse shoe, park benches, picnic shelters, picnic tables, fire rings, barbeques, and tot lots.
Ralph B. Clark Regional Park 8800 Rosecrans Avenue ¹	105.00	Amphitheater, barbeques/fire rings, baseball fields, bicycling/bike trails, fishing, picnic area, hiking trails, horseshoe pits, interpretive center/programs, model sail boating, playground/tot lot, restrooms, shelters, tables, tennis courts, and volleyball courts.
Fullerton Arboretum	26.00	Heritage House, Orange County Agricultural and Nikkei Heritage Museum, conference center with classrooms, pavilion, and a kitchen for special events, botanical gardens, community gardens, educational programs/classes, potting shed, gift and garden shop, and tours.
Total	505.00	

1. Orange County Regional Park

Sources: City of Fullerton official website, Parks & Recreation, http://www.cityoffullerton.com/depts/parks_n_recreation/find_a_park/list_of_parks.asp, accessed October 2009.
 County of Orange official website, OC Parks Regional Parks, <http://www.ocparks.com/>, accessed July 28, 2011.
 Coyote Hills Golf Course, official website, <http://www.coyotehillsgc.com/>, accessed July 28, 2011.
 Fullerton Arboretum official website, <http://fullertonarboretum.org/home.php>, accessed July 28, 2011.

RECREATIONAL TRAILS

The City has a network of existing and proposed off-road trails for jogging, bicycling, and equestrian activities; refer to Exhibit 5.15-4, Existing and Proposed Trails. The trails are designed to eventually connect Ralph B. Clark Regional Park and the neighborhoods in the West Coyote Hills and Sunny Hills area to Craig Regional Park and the neighborhoods in the East Coyote Hills areas, as well as connect the City of Fullerton to the regional networks of the County of Orange. Approximately 28 miles of recreational trails exist in the City of Fullerton.

COMMUNITY PARKS NEEDS

Current and future parkland needs in the City of Fullerton are based on a minimum ratio of 4.0 parkland acres for every 1,000 residents. Parkland refers to publicly owned park and recreation areas within the City and does not include private open space (such as private golf courses), public schools, with the exception of the portion of the school/park facilities owned by the City, and regional park facilities.



The existing population in Fullerton as of January 2010 is 135,314. Based on the City's parkland to population ratio, the City would need at least 541.26 acres of parkland to serve its existing residents. Currently, Fullerton has approximately 640.41 acres of public parks, which is 99.15 acres above the minimum parkland need.

5.15.4 SIGNIFICANCE THRESHOLDS AND CRITERIA

Appendix G of the *CEQA Guidelines* contains the Initial Study Environmental Checklist, which was included with the Notice of Preparation to show the areas being analyzed within the EIR; refer to Appendix A of this EIR. The Initial Study includes questions relating to parks and recreation services and facilities. The issues presented in the Initial Study Checklist have been utilized as thresholds of significance in this Section. Accordingly, a project would typically have a significant impact on parks and recreation facilities if the project would result in any of the following:

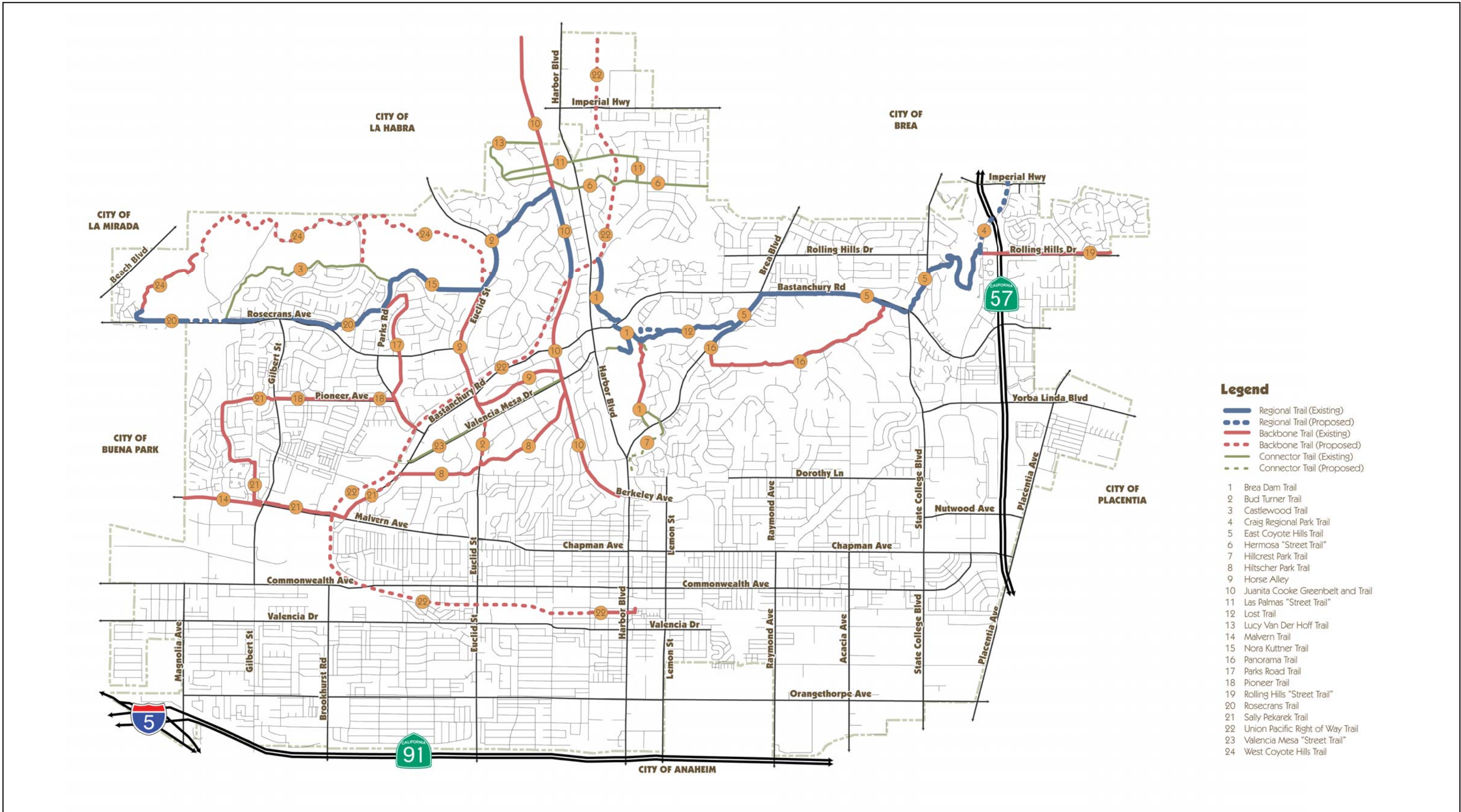
- Substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, or result in the need for new or physically altered governmental facilities, the construction of which may cause significant environmental impacts in order to maintain acceptable service ratios, response times or other performance objectives for parks.
- Increase the use of existing neighborhood and regional facilities such that substantial physical deterioration of the facility would occur or be accelerated.
- Include recreational facilities or require the construction or expansion of recreational facilities which might have an adverse physical effect on the environment.

5.15.5 PROJECT IMPACTS AND MITIGATION MEASURES

PARKS AND RECREATIONAL FACILITIES

- IMPLEMENTATION OF THE FULLERTON PLAN WOULD NOT RESULT IN IMPACTS TO THE AVAILABILITY OF PARKLAND AND RECREATIONAL FACILITIES WITHIN THE CITY.

Impact Analysis: The City currently has 640.41 acres of public parkland. Based on the City's adopted standard of 4.0 acres of parkland per 1,000 residents, the City is currently exceeding the minimum parkland need by 99.15 acres. Implementation of The Fullerton Plan could introduce approximately 10,183 new dwelling units, resulting in an approximate population increase of 29,989 persons to the City. This increase in population would create new demand on current recreational infrastructure including parks, facilities, and programs. The potential population increase would require a total of 119.96 acres of parkland based on the City's adopted standard of 4.0 acres per 1,000 persons. The City's existing parkland would contribute toward meeting future parkland demand associated with buildout of The Fullerton Plan.



- Legend**
- Regional Trail (Existing)
 - - - Regional Trail (Proposed)
 - Backbone Trail (Existing)
 - - - Backbone Trail (Proposed)
 - Connector Trail (Existing)
 - - - Connector Trail (Proposed)

- 1 Brea Dam Trail
- 2 Bud Turner Trail
- 3 Castlewood Trail
- 4 Craig Regional Park Trail
- 5 East Coyote Hills Trail
- 6 Hermosa "Street Trail"
- 7 Hillcrest Park Trail
- 8 Hiltcher Park Trail
- 9 Horse Alley
- 10 Juanita Cooke Greenbelt and Trail
- 11 Las Palmas "Street Trail"
- 12 Lost Trail
- 13 Lucy Van Der Hoff Trail
- 14 Malvern Trail
- 15 Nora Kuttner Trail
- 16 Panorama Trail
- 17 Parks Road Trail
- 18 Pioneer Trail
- 19 Rolling Hills "Street Trail"
- 20 Rosecrans Trail
- 21 Sally Pekarek Trail
- 22 Union Pacific Right of Way Trail
- 23 Valencia Mesa "Street Trail"
- 24 West Coyote Hills Trail



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The Fullerton Plan does not propose modifications to existing land designated Parks and Recreation. However, the City anticipates development of additional parkland and open space areas associated with the Fullerton Transportation Center Specific Plan (i.e., Transit Plaza; Transit Courtyard; Fullerton Transportation Center North Neighborhood Park; Fullerton Transportation Center South Neighborhood Park) and the West Coyote Hills Focus Area, which would further contribute to available parkland to serve future residents associated with implementation of The Fullerton Plan. Further, the City maintains joint-use agreements with the local school districts, providing additional parkland for use in the evenings and on weekends.

The City's existing parkland, anticipated new parkland development, and parkland available through joint-use agreements would provide adequate parkland to serve the future population growth anticipated by The Fullerton Plan. Additionally, future residential development would be required to pay the City's park fee in accordance with FMC Chapter 21.12. The fees collected would be used for acquisition, development, and improvement of public parks and recreational facilities in the City, as proposed by the City's Capital Improvement Program. Impacts would be reduced to a less than significant level. However, it should be noted that existing parkland is primarily located within the northern portion of the City. The area south of Commonwealth Avenue currently has 64.43 acres of parkland with a parkland to population ratio of 1.31 acres per 1,000 residents.¹ This area is considered deficient for parkland and opportunities for additional parkland should be considered during future development activities.

The Fullerton Plan includes a goal pertaining to parks, recreational facilities, trails, and programs that promote a healthy community and a desirable quality of life (Goal 15). Policies and actions support an extensive system of parks, recreational facilities, and trails that meets the current needs of Fullerton residents and support projects and programs that contribute to a citywide minimum park-to-population ratio of 4.0 acres per 1,000 people, further reducing parkland impacts. Impacts would be less than significant in this regard.

Proposed General Plan Update Policies and Actions:

3.28 *Provision of Amenities and Services Adjacent to Housing*

The City understands that quality neighborhoods desire access to a range of amenities to serve the needs of its residents. These may include, but are not limited to parks, open space, retail, educational opportunities, childcare, social services, and other services appropriate to the unique needs of each neighborhood's residents.

On an ongoing basis, the City shall consider the provision of amenities and services within and adjacent to new and existing housing development to further enhance the quality of life within Fullerton's neighborhoods.

P14.5 *Opportunities for Physical Activity*

Support policies, projects, programs, and regulations that provide for convenient and safe areas that facilitate opportunities for physical activity such as parks, trails, open space, safe streets for bicycling, safe sidewalks for walking, and recreational facilities for residents of all ages and abilities.

¹ Alice Loya, City of Fullerton Parks and Recreation Department.



- P15.1 ***North Orange County Parks and Recreation Collaboration***
Support regional and subregional efforts to establish and maintain a collaboration of parks and recreation programs to share best practices, discuss solutions to common challenges, and explore opportunities for connecting and expanding trails, joint use of parks and recreational facilities, and recreation programming for participating cities.
- P15.2 ***Existing Parks and Recreation Resources***
Support policies, projects, programs, and regulations that preserve, protect, maintain and enhance Fullerton’s existing parks, recreational facilities, and trails.
- P15.3 ***Access to Recreation Programs***
Support policies, projects, programs, and regulations that strengthen access to quality recreation programs which, in turn, promote a sense of community and a higher quality of life for Fullerton residents.
- P15.4 ***Partnerships with Other Agencies***
Support policies and programs that bolster appropriate partnerships between the City and agencies, including educational institutions, railroad franchises, utility companies, etc., to secure, co-locate or otherwise share parks, recreational facilities, and trails on school campuses, within public easements, and in other similar locations.
- P15.5 ***Partnerships with Private Ventures***
Support policies, projects, programs, and regulations allowing commercial ventures as ancillary uses in Fullerton parks and recreational facilities when determined they are context-appropriate, complementary to the facilities, are viewed as a public benefit, and generate revenue that supports park and recreational programs and facilities.
- P15.6 ***Accessible Citywide Park System***
Support policies, programs, and regulations that facilitate the planning, design, and development of an extensive system of parks (passive and active), recreational facilities, and trails that meets the current needs of Fullerton residents and is accessible and within a 15-minute walking distance (i.e., one-quarter to one-half mile) of every Fullerton resident.
- P15.7 ***Park-to-Population Ratio***
Support projects and programs that contribute to a citywide minimum park-to-population ratio of 4 acres per 1,000 people.
- P15.8 ***Recreation Programming***
Support programs that promote recreational activities that facilitate healthy and community-oriented lifestyles for Fullerton residents.



- P15.9 ***Community-Based Parks and Recreation Program***
Support policies, projects, and regulations that reinforce a City commitment to a community-based parks and recreation program that maximizes opportunities to share information, promote two-way communication, and involve the Fullerton community and user groups in integrating a broad and diverse range of interests and concerns pertaining to the planning, development, enhancement and rehabilitation of parks, recreational facilities, and trails.
- P15.10 ***Park Dwelling Fee***
Support policies and regulations which require new construction of dwelling units in the City to pay a park dwelling fee that provides for the creation and enhancement of open space, parks and recreational facilities accessible to all residents.
- P15.11 ***Park Renovation Considerations***
Support projects and programs for renovating or improving existing parks that consider the needs and desires of the surrounding neighborhoods and districts.
- P15.12 ***Parks and Recreational Facilities in Focus Areas***
Support projects, programs, policies and regulations to consider parks, recreational facilities and trails as part of community-based planning of Focus Areas.
- P15.13 ***Context-Sensitive Design***
Support projects and programs incorporating design features (in parks, recreational facilities, and trails) that reflect the sense of place and unique characteristics of the local context.
- P15.14 ***Compatibility with Adjacent Properties***
Support policies and programs pertaining to public parks, recreational facilities, and trails, which interface with private property, that advance reciprocal compatibility through collaboration, programming, and design.
- P15.15 ***Community Involvement***
Support projects and programs that involve the Fullerton community in park improvement plans through workshops, focus group discussions, and interviews and surveys with park users.
- P15.16 ***Relationships to Development Projects***
Support projects located adjacent to or near parks and trail facilities that facilitate connections and reinforce a positive relationship between private property and public parks and trails.
- A15.1 ***Parks and Recreation Design Guidelines***
Prepare updated design guidelines for parks, trails, and recreational facilities to facilitate exemplary and innovative design, reinforce the integrity and character of Fullerton, provide an objective reference for the City to review project applications, and serve as a resource for addressing interface conditions between private property and public parks, recreational facilities, and trails.



A15.2 ***Unpermitted Encroachments***

Undertake a study to identify unpermitted encroachments to parks, trails, and other public facilities, as well as prepare an implementation strategy to eliminate the unpermitted conditions.

A15.3 ***Focused Parks and Recreation Plan***

Develop and implement a community-based Focused Parks and Recreation Plan with the express purpose of providing parks, recreational facilities, trails, and bike paths in built out and underserved areas of Fullerton.

Mitigation Measures: No further mitigation is required beyond compliance with the proposed General Plan Update Policies and Actions.

Level of Significance After Mitigation: Less Than Significant Impact.

5.15.6 CUMULATIVE IMPACTS

- FUTURE DEVELOPMENT ASSOCIATED WITH IMPLEMENTATION OF THE FULLERTON PLAN AND OTHER CUMULATIVE DEVELOPMENT WOULD NOT RESULT IN CUMULATIVELY CONSIDERABLE IMPACTS TO PARKLAND AND RECREATIONAL FACILITIES.

Impact Analysis: Development associated with The Fullerton Plan would create additional demand on existing parks and recreational facilities within the City. Individual development projects would be reviewed to determine their potential impact on parks and recreational facilities within the City. Implementation of The Fullerton Plan goals and policies would ensure the provision for new developments to mitigate impacts to parkland and recreational facilities. The City has a parkland standard of 4.0 acres per 1,000 residents. This standard is currently being met and exceeded citywide. However, as stated, existing parkland is primarily located within the northern portion of the City. The area south of Commonwealth Avenue is considered deficient for parkland and opportunities for additional parkland should be considered during future development activities. It is anticipated that with the current parkland supply and future demand associated with buildout of The Fullerton Plan, a deficit of 20.18 acres would occur. However, the City anticipates the development of additional park acreage associated with the Fullerton Transportation Center Specific Plan and open space conservation areas within the West Coyote Hills Focus Area. Additionally, the City maintains a joint-use agreement with the local school districts, providing additional parkland for use after school hours. Payment of the City's park fee by future developments would further reduce potential park impacts to a less than significant level. The Fullerton Plan includes policies and actions that support an extensive system of parks, recreational facilities, and trails, which would further assist in reducing park impacts. Cumulative impacts would be less than significant in this regard.

Proposed General Plan Update Policies and Actions: Refer to the Policies and Actions cited above.



Mitigation Measures: No further mitigation is required beyond compliance with the proposed General Plan Update Policies and Actions.

Level of Significance After Mitigation: Less Than Significant Impact.

5.15.7 SIGNIFICANT UNAVOIDABLE IMPACTS

Impacts to park and recreational facilities associated with implementation of The Fullerton Plan would be less than significant by adherence to and/or compliance with policies and actions in The Fullerton Plan. No significant unavoidable police protection impacts would occur as a result of buildout of the proposed General Plan Update.

5.15.8 SOURCES CITED

City of Fullerton, Fullerton Parkland Inventory, May 23, 2011.

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Fullerton Arboretum official website, <http://fullertonarboretum.org/home.php>, accessed July 28, 2011.

RBF Consulting, *Fullerton Transportation Center Specific Plan*, November 2, 2010.

RBF Consulting, *The Fullerton Plan Draft*, August 2011.



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